

111TH CONGRESS  
1ST SESSION

# H. R. 1409

To amend the National Labor Relations Act to establish an efficient system to enable employees to form, join, or assist labor organizations, to provide for mandatory injunctions for unfair labor practices during organizing efforts, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 10, 2009

Mr. GEORGE MILLER of California (for himself, Mr. SCOTT of Georgia, Mr. BRADY of Pennsylvania, Mr. DOYLE, Mr. KILDEE, Mrs. CAPPS, Mr. WALZ, Ms. LEE of California, Ms. SCHAKOWSKY, Mrs. NAPOLITANO, Ms. LINDA T. SÁNCHEZ of California, Ms. DELAURO, Mr. KENNEDY, Mr. DOGGETT, Mr. FILNER, Mr. PATRICK J. MURPHY of Pennsylvania, Mr. GRIJALVA, Ms. MCCOLLUM, Ms. WOOLSEY, Mr. LYNCH, Mr. GUTIERREZ, Mr. YARMUTH, Ms. SUTTON, Mr. MARKEY of Massachusetts, Mr. HARE, Mr. LEVIN, Mr. SARBANES, Mr. BRALEY of Iowa, Ms. HIRONO, Mr. TIERNEY, Mr. MCGOVERN, Ms. EDWARDS of Maryland, Mr. ABERCROMBIE, Mr. JOHNSON of Georgia, Mr. HOLT, Mrs. MALONEY, Mr. NADLER of New York, Mr. CAPUANO, Mr. HIGGINS, Mr. BLUMENAUER, Mr. SMITH of Washington, Mr. ELLISON, Mr. MCDERMOTT, Ms. RICHARDSON, Mr. MCNERNEY, Mr. SCHIFF, Mrs. LOWEY, Mr. OLVER, Ms. ZOE LOFGREN of California, Mr. ACKERMAN, Mr. ENGEL, Mr. LEWIS of Georgia, Mr. WILSON of Ohio, Mr. KUCINICH, Mr. WELCH, Mr. AL GREEN of Texas, Mr. HINOJOSA, Mrs. MCCARTHY of New York, Mr. PAYNE, Mr. DAVIS of Illinois, Ms. CLARKE, Mr. ISRAEL, Mr. CUMMINGS, Mr. COSTELLO, Mr. LANGEVIN, Mr. FARR, Ms. PINGREE of Maine, Ms. CORRINE BROWN of Florida, Mr. BERMAN, Mr. PETERS, Mr. ANDREWS, Ms. SHEA-PORTER, Mr. CARNAHAN, Mr. WU, Mrs. DAVIS of California, Mr. SCOTT of Virginia, Ms. CASTOR of Florida, Mr. SERRANO, Mrs. HALVORSON, Mr. MURPHY of Connecticut, Mr. SHERMAN, Mr. MOORE of Kansas, Mr. CONYERS, Mr. WEINER, Ms. TSONGAS, Mr. BISHOP of New York, Mr. KIND, Mr. PETERSON, Mr. LIPINSKI, Mr. MAFFEI, Mr. DEFAZIO, Mr. WEXLER, Ms. ESHOO, Mr. DINGELL, Mr. MCMAHON, Mr. SCHRADER, Mr. STUPAK, Mr. GENE GREEN of Texas, Mr. LOEBSACK, Mr. CARDOZA, Mr. HALL of New York, Ms. SLAUGHTER, Mr. RAHALL, Mr. FRANK of Massachusetts, Ms. MATSUI, Mr. RUPPERSBERGER, Mr. CLEAVER, Mr. HINCHEY, Mr. ROTHMAN of New Jersey, Mr. GRAYSON, Ms. BALDWIN, Mr. JACKSON of Illinois, Ms. BEAN, Mr. NEAL of Massachusetts, Mrs. TAUSCHER, Mr. WAXMAN, Ms. KILPATRICK of Michigan,

Mr. HASTINGS of Florida, Ms. KAPTUR, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. CARSON of Indiana, Mr. ADLER of New Jersey, Mr. MEEK of Florida, Ms. KILROY, Mr. RYAN of Ohio, Mr. MASSA, Mr. FOSTER, Mr. TOWNS, Mr. ORTIZ, Ms. ROYBAL-ALLARD, Ms. VELÁZQUEZ, Mr. RUSH, Mr. HODES, Mr. CLYBURN, Mr. BOSWELL, Mr. MOLLOHAN, Mr. MICHAUD, Mr. KISSELL, Mr. PASCRELL, Mr. MELANCON, Mr. BECERRA, Mr. DELAHUNT, Ms. WASSERMAN SCHULTZ, Mr. INSLEE, Mr. PALLONE, Mr. BOCCIERI, Mr. MCHUGH, Mr. DRIEHAUS, Mr. HONDA, Mr. CLAY, Mr. OBERSTAR, Mr. TONKO, Ms. WATERS, Mr. SCHAUER, Mr. VIS-CLOSKY, Mr. MILLER of North Carolina, Mr. RANGEL, Mr. SPACE, Mr. LUJÁN, Mr. CROWLEY, Ms. MOORE of Wisconsin, Mr. STARK, Ms. JACKSON-LEE of Texas, Ms. SCHWARTZ, Mr. BACA, Mr. PASTOR of Arizona, Mr. FATTAH, Mr. HOYER, Mr. LARSON of Connecticut, Ms. WATSON, Ms. LORETTA SANCHEZ of California, Mr. PRICE of North Carolina, Mr. SIRES, Mr. SMITH of New Jersey, Mr. LARSEN of Washington, Ms. FUDGE, Mr. MEEKS of New York, Ms. NORTON, Mr. THOMPSON of Mississippi, Mr. BAIRD, Ms. KOSMAS, Mr. DICKS, Mr. BISHOP of Georgia, Mr. HEINRICH, Mr. COURTNEY, Mr. TEAGUE, Mr. MURTHA, Ms. HARMAN, Mr. VAN HOLLEN, Mr. LOBIONDO, Mr. REYES, Mr. HIMES, Mr. OBEY, Mr. BOUCHER, Mr. KANJORSKI, Mr. HOLDEN, Mr. SALAZAR, Mr. ARCURI, Mrs. DAHLKEMPER, Mr. SKELTON, Mr. ALTMIRE, Mr. CONNOLLY of Virginia, Mr. GONZALEZ, Mr. RODRIGUEZ, Mr. MORAN of Virginia, Mr. KAGEN, Ms. MARKEY of Colorado, Ms. DEGETTE, Mr. PIERLUISI, Ms. HERSETH SANDLIN, Ms. SPEIER, Mr. THOMPSON of California, Mr. DONNELLY of Indiana, Mr. WATT, Mr. SABLAN, Mr. SESTAK, Ms. BERKLEY, Mr. DAVIS of Alabama, Mr. FALEOMAVAEGA, Mr. POLIS of Colorado, Mr. PERLMUTTER, Mr. COSTA, and Ms. TITUS) introduced the following bill; which was referred to the Committee on Education and Labor

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## A BILL

To amend the National Labor Relations Act to establish an efficient system to enable employees to form, join, or assist labor organizations, to provide for mandatory injunctions for unfair labor practices during organizing efforts, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
 2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Employee Free Choice  
3 Act of 2009”.

4 **SEC. 2. STREAMLINING UNION CERTIFICATION.**

5 (a) IN GENERAL.—Section 9(c) of the National  
6 Labor Relations Act (29 U.S.C. 159(c)) is amended by  
7 adding at the end the following:

8 “(6) Notwithstanding any other provision of this sec-  
9 tion, whenever a petition shall have been filed by an em-  
10 ployee or group of employees or any individual or labor  
11 organization acting in their behalf alleging that a majority  
12 of employees in a unit appropriate for the purposes of col-  
13 lective bargaining wish to be represented by an individual  
14 or labor organization for such purposes, the Board shall  
15 investigate the petition. If the Board finds that a majority  
16 of the employees in a unit appropriate for bargaining has  
17 signed valid authorizations designating the individual or  
18 labor organization specified in the petition as their bar-  
19 gaining representative and that no other individual or  
20 labor organization is currently certified or recognized as  
21 the exclusive representative of any of the employees in the  
22 unit, the Board shall not direct an election but shall certify  
23 the individual or labor organization as the representative  
24 described in subsection (a).

25 “(7) The Board shall develop guidelines and proce-  
26 dures for the designation by employees of a bargaining

1 representative in the manner described in paragraph (6).

2 Such guidelines and procedures shall include—

3 “(A) model collective bargaining authorization  
4 language that may be used for purposes of making  
5 the designations described in paragraph (6); and

6 “(B) procedures to be used by the Board to es-  
7 tablish the validity of signed authorizations desig-  
8 nating bargaining representatives.”.

9 (b) CONFORMING AMENDMENTS.—

10 (1) NATIONAL LABOR RELATIONS BOARD.—Sec-  
11 tion 3(b) of the National Labor Relations Act (29  
12 U.S.C. 153(b)) is amended, in the second sentence—

13 (A) by striking “and to” and inserting  
14 “to”; and

15 (B) by striking “and certify the results  
16 thereof,” and inserting “, and to issue certifi-  
17 cations as provided for in that section,”.

18 (2) UNFAIR LABOR PRACTICES.—Section 8(b)  
19 of the National Labor Relations Act (29 U.S.C.  
20 158(b)) is amended—

21 (A) in paragraph (7)(B) by striking “, or”  
22 and inserting “or a petition has been filed  
23 under section 9(c)(6), or”; and

24 (B) in paragraph (7)(C) by striking “when  
25 such a petition has been filed” and inserting

1 “when such a petition other than a petition  
2 under section 9(c)(6) has been filed”.

3 **SEC. 3. FACILITATING INITIAL COLLECTIVE BARGAINING**  
4 **AGREEMENTS.**

5 Section 8 of the National Labor Relations Act (29  
6 U.S.C. 158) is amended by adding at the end the fol-  
7 lowing:

8 “(h) Whenever collective bargaining is for the pur-  
9 pose of establishing an initial agreement following certifi-  
10 cation or recognition, the provisions of subsection (d) shall  
11 be modified as follows:

12 “(1) Not later than 10 days after receiving a  
13 written request for collective bargaining from an in-  
14 dividual or labor organization that has been newly  
15 organized or certified as a representative as defined  
16 in section 9(a), or within such further period as the  
17 parties agree upon, the parties shall meet and com-  
18 mence to bargain collectively and shall make every  
19 reasonable effort to conclude and sign a collective  
20 bargaining agreement.

21 “(2) If after the expiration of the 90-day period  
22 beginning on the date on which bargaining is com-  
23 menced, or such additional period as the parties may  
24 agree upon, the parties have failed to reach an  
25 agreement, either party may notify the Federal Me-

1 diation and Conciliation Service of the existence of  
2 a dispute and request mediation. Whenever such a  
3 request is received, it shall be the duty of the Service  
4 promptly to put itself in communication with the  
5 parties and to use its best efforts, by mediation and  
6 conciliation, to bring them to agreement.

7 “(3) If after the expiration of the 30-day period  
8 beginning on the date on which the request for me-  
9 diation is made under paragraph (2), or such addi-  
10 tional period as the parties may agree upon, the  
11 Service is not able to bring the parties to agreement  
12 by conciliation, the Service shall refer the dispute to  
13 an arbitration board established in accordance with  
14 such regulations as may be prescribed by the Serv-  
15 ice. The arbitration panel shall render a decision set-  
16 tling the dispute and such decision shall be binding  
17 upon the parties for a period of 2 years, unless  
18 amended during such period by written consent of  
19 the parties.”.

20 **SEC. 4. STRENGTHENING ENFORCEMENT.**

21 (a) INJUNCTIONS AGAINST UNFAIR LABOR PRAC-  
22 TICES DURING ORGANIZING DRIVES.—

23 (1) IN GENERAL.—Section 10(l) of the National  
24 Labor Relations Act (29 U.S.C. 160(l)) is amend-  
25 ed—

1 (A) in the second sentence, by striking “If,  
2 after such” and inserting the following:

3 “(2) If, after such”; and

4 (B) by striking the first sentence and in-  
5 serting the following:

6 “(1) Whenever it is charged—

7 “(A) that any employer—

8 “(i) discharged or otherwise discriminated  
9 against an employee in violation of subsection  
10 (a)(3) of section 8;

11 “(ii) threatened to discharge or to other-  
12 wise discriminate against an employee in viola-  
13 tion of subsection (a)(1) of section 8; or

14 “(iii) engaged in any other unfair labor  
15 practice within the meaning of subsection (a)(1)  
16 that significantly interferes with, restrains, or  
17 coerces employees in the exercise of the rights  
18 guaranteed in section 7;

19 while employees of that employer were seeking rep-  
20 resentation by a labor organization or during the pe-  
21 riod after a labor organization was recognized as a  
22 representative defined in section 9(a) until the first  
23 collective bargaining contract is entered into between  
24 the employer and the representative; or

1           “(B) that any person has engaged in an unfair  
2           labor practice within the meaning of subparagraph  
3           (A), (B), or (C) of section 8(b)(4), section 8(e), or  
4           section 8(b)(7);  
5           the preliminary investigation of such charge shall be made  
6           forthwith and given priority over all other cases except  
7           cases of like character in the office where it is filed or  
8           to which it is referred.”.

9           (2) CONFORMING AMENDMENT.—Section 10(m)  
10          of the National Labor Relations Act (29 U.S.C.  
11          160(m)) is amended by inserting “under cir-  
12          cumstances not subject to section 10(l)” after “sec-  
13          tion 8”.

14          (b) REMEDIES FOR VIOLATIONS.—

15          (1) BACKPAY.—Section 10(c) of the National  
16          Labor Relations Act (29 U.S.C. 160(c)) is amended  
17          by striking “*And provided further,*” and inserting  
18          “*Provided further,* That if the Board finds that an  
19          employer has discriminated against an employee in  
20          violation of subsection (a)(3) of section 8 while em-  
21          ployees of the employer were seeking representation  
22          by a labor organization, or during the period after  
23          a labor organization was recognized as a representa-  
24          tive defined in subsection (a) of section 9 until the  
25          first collective bargaining contract was entered into



1 between the employer and the representative, the  
2 Board in such order shall award the employee back  
3 pay and, in addition, 2 times that amount as liq-  
4 uidated damages: *Provided further*,”.

5 (2) CIVIL PENALTIES.—Section 12 of the Na-  
6 tional Labor Relations Act (29 U.S.C. 162) is  
7 amended—

8 (A) by striking “Any” and inserting “(a)  
9 Any”; and

10 (B) by adding at the end the following:

11 “(b) Any employer who willfully or repeatedly com-  
12 mits any unfair labor practice within the meaning of sub-  
13 sections (a)(1) or (a)(3) of section 8 while employees of  
14 the employer are seeking representation by a labor organi-  
15 zation or during the period after a labor organization has  
16 been recognized as a representative defined in subsection  
17 (a) of section 9 until the first collective bargaining con-  
18 tract is entered into between the employer and the rep-  
19 resentative shall, in addition to any make-whole remedy  
20 ordered, be subject to a civil penalty of not to exceed  
21 \$20,000 for each violation. In determining the amount of  
22 any penalty under this section, the Board shall consider  
23 the gravity of the unfair labor practice and the impact  
24 of the unfair labor practice on the charging party, on other

1 persons seeking to exercise rights guaranteed by this Act,  
2 or on the public interest.”

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